

Procedure : **2010/0074(COD)**
 Document stages in plenary
Document selected : **A7-0350/2010**

Texts tabled :

A7-0350/2010

Debates :

PV 15/12/2010 - 6

Votes :

PV 15/12/2010 - 9.5

Texts adopted :


P7_TA(2010)0480

Texts adopted

Wednesday, 15 December 2010 - Strasbourg
Provisional edition
Citizens' initiative *I**

P7_TA-PROV(2010)0480

A7-0350/2010

-  ▶ Resolution
- ▶ Consolidated text
- ▶ Annex
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▶ European Parliament legislative resolution of 15 December 2010 on the proposal for a regulation of the European Parliament and of the Council on the citizens' initiative (COM(2010)0119 – C7-0089/2010 – 2010/0074(COD))


(Ordinary legislative procedure: first reading)
The European Parliament,

- having regard to the Commission proposal to Parliament and the Council (**COM(2010)0119**),
- having regard to Article 11(4) of the Treaty on European Union,
- having regard to Article 294(2) and the first paragraph of Article 24 of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C7-0089/2010),
- having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
- having regard to the opinion of the European Economic and Social Committee of 14 July 2010⁽¹⁾,
- having regard to the opinion of the Committee of the Regions of 10 June 2010⁽²⁾,
- having regard to the undertaking given by the Council representative by letter of 8 December 2010 to approve Parliament's position, in accordance with Article 294(4) of the Treaty on the Functioning of the European Union,
- having regard to Rule 55 of its Rules of Procedure,
- having regard to the report of the Committee on Constitutional Affairs and the opinions of the Committee on Petitions, the Committee on Culture and Education and the Committee on Civil Liberties, Justice and Home Affairs (**A7-0350/2010**),

1. Adopts its position at first reading hereinafter set out;
2. Takes note of the statement by the Presidency of the Council and the Commission statements annexed to this resolution;
3. Calls on the Commission to refer the matter to Parliament again if it intends to amend its proposal substantially or replace it with another text;
4. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

(1) Not yet published in the Official Journal.

(2) OJ C 267, 1.10.2010, p. 57.

► Position of the European Parliament adopted at first reading on 15 December 2010 with a view to the adoption of Regulation (EU) No .../2010 of the European Parliament and of the Council on the citizens' initiative



P7_TC1-COD(2010)0074

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular the first paragraph of Article 24 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee⁽¹⁾,

Having regard to the opinion of the Committee of the Regions⁽²⁾,

After having consulted the European Data Protection Supervisor⁽³⁾,

Acting in accordance with the ordinary legislative procedure⁽⁴⁾,

Whereas:

(1) The Treaty on European Union (TEU) reinforces the citizenship of the Union and enhances further the democratic functioning of the Union by providing inter alia that every citizen is to have the right to participate in the democratic life of the Union **by way of a European citizens' initiative. That procedure affords citizens the possibility of directly approaching the Commission with a request inviting it to submit a proposal for a legal act of the Union** for the purpose of implementing the Treaties **similar to the right conferred on the European Parliament under Article 225 of the Treaty on the Functioning of the European Union (TFEU) and on the Council under Article 241 TFEU**.

(2) **The procedures and conditions required for the citizens' initiative should be clear, simple, user-friendly and proportionate to the nature of the citizens' initiative so as to encourage participation by citizens and to make the Union more accessible. They should strike a judicious balance between rights and obligations**.

(3) They should also ensure that citizens of the Union are subject to similar conditions for supporting a citizens' initiative regardless of the Member State from which they come.

(4) The Commission should, upon request, provide citizens with information and informal advice about citizens' initiatives, notably as regards the registration criteria.

(5) It is necessary to establish the minimum number of Member States from which citizens must come. In order to ensure that a citizens' initiative is representative of a Union interest, **while ensuring that the instrument remains easy to use**, that number should be set at one **quarter** of Member States.

(6) For that purpose, it is also appropriate to establish the minimum number of citizens coming from each of those Member States. In order to ensure similar conditions for citizens to support a citizens' initiative, those minimum numbers should be degressively proportional. For the purpose of clarity, **those numbers** should be set out for each

Member State in an Annex to this Regulation. ***The minimum numbers of signatories required in each Member State should correspond to the number of Members of the European Parliament elected in each Member State, multiplied by 750. The Commission should be empowered to amend that Annex in order to reflect any modification in the composition of the European Parliament.***

(7) It is appropriate to fix a minimum age for supporting a citizens' initiative. This should be set as the age at which citizens are entitled to vote in the European Parliament elections.

(8) A minimum organised structure is needed in order to successfully carry through a citizens' initiative. This should take the form of a citizens' committee, composed of natural persons (organisers) coming from at least seven different Member States, in order to encourage the emergence of European-wide issues and to foster reflection on those issues. For the sake of transparency and smooth and efficient communication, the citizens' committee should designate representatives to perform a liaison function between the citizens' committee and the institutions of the Union throughout the procedure.

(9) Entities, notably organisations which under the Treaties contribute to forming European political awareness and to expressing the will of citizens of the Union, should be able to promote a citizens' initiative, provided that they do so with full transparency.

(10) In order to ensure coherence and transparency in relation to proposed citizens' initiatives ***and to avoid a situation where signatures are being collected for a proposed citizens' initiative which does not comply with the conditions laid down in this Regulation***, it should be mandatory to register such initiatives on a website made available by the Commission prior to collecting the necessary statements of support from citizens. ***All*** proposed citizens' initiatives that ***comply with the conditions laid down in this Regulation*** should ***be registered by*** the Commission ***be***. The Commission should deal with registration in accordance with the general principles of good administration.

(11) Once a proposed citizens' initiative is registered as a citizens' initiative be, statements of support from citizens may be collected by the organisers .

(12) It is appropriate to set out the statement of support form in an annex to this Regulation, specifying the data required for the purposes of verification by the Member States. The Commission should be empowered to amend that annex in accordance with Article 290 TFEU, taking into account information forwarded to it by Member States.

(13) In due respect for the principle that personal data must be adequate, relevant and not excessive in relation to the purposes for which they are collected, the provision of personal data, including, where applicable, a personal identification number or a personal identification document number by signatories of a proposed citizens' initiative is required as far as may be necessary in order to allow for the verification of statements of support by Member States, in accordance with national law and practices.

(14) ***In order to put modern technology to good use as a tool of participatory democracy***, it is appropriate to provide for statements of support to be collected online as well as in paper form. Online collection systems should have adequate security features in place in order to ensure, inter alia, that ***the data are securely collected and stored***. For this purpose, the Commission should be required to set out detailed technical specifications for online collection systems.

(15) It is appropriate for Member States to verify the conformity of online collection systems with the requirements of this Regulation ***before statements of support are collected***.

(16) The Commission should make available an open-source software incorporating the relevant technical and security features necessary in order to comply with the provisions of this Regulation as regards online collection systems.

(17) It is appropriate to ensure that statements of support for a citizens' initiative are collected within a specific time-limit. In order to ensure that proposed citizens' initiatives remain relevant, whilst taking account of the complexity of collecting statements of support across the Union, that time-limit should not be longer than 12 months from the date of registration of the proposed citizens' initiative.

(18) It is appropriate to provide that, where a citizens' initiative has received the necessary statements of support from signatories be, each Member State should be responsible for the verification and certification of statements of support collected from citizens coming from that Member State. Taking account of the need to limit the administrative burden for Member States, they should, within a period of three months from receipt of a request for certification, carry out such verifications on the basis of appropriate checks, which may be based on random sampling, and should issue a document certifying the number of valid statements of support received.

(19) Organisers should ensure that all the relevant conditions set out in this Regulation are met prior to submitting a citizens' initiative to the Commission.

(20) The Commission should examine a citizens' initiative and set out its **legal and political** conclusions **separately**. **It should also set out** the actions it envisages to take in response to it, within a period of **three months**. **In order to demonstrate that a citizens' initiative supported by at least one million Union citizens and its possible follow-up are carefully examined, the Commission should explain in a clear, comprehensible and detailed manner the reasons for its intended action, and should likewise give its reasons if it does not envisage taking any action. When the Commission has received a citizens' initiative supported by the requisite number of signatories which fulfils the other requirements of this Regulation, the organisers should be entitled to present that initiative at a public hearing at Union level.**

(21) Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data⁽⁵⁾ is fully applicable to the processing of personal data carried out in application of this Regulation. In this respect, **for the sake of legal certainty**, it is appropriate to clarify that the **organisers** of a citizens' initiative and the competent authorities of the Member States are the data controllers within the meaning of Directive 95/46/EC and to specify the maximum period within which the personal data collected for the purposes of a citizens' initiative may be retained. In their capacity as data controllers, organisers need to take all the appropriate measures to comply with the obligations imposed by Directive 95/46/EC, in particular those relating to the lawfulness of the processing, the security of the processing activities and the provision of information and the rights of data subjects to **have** access to **their** personal data as well as **to procure** the correction and erasure of their personal data.

(22) The provisions of Chapter III of Directive 95/46/EC on judicial remedies, liability and sanctions are fully applicable as regards the data processing carried out in application of this Regulation. **Organisers of a citizens' initiative should be liable in accordance with applicable national law for any damage that they cause. In addition, Member States should ensure that organisers are subject to appropriate sanctions for infringements of this Regulation**.

(23) Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data⁽⁶⁾ is fully applicable to the processing of personal data carried out by the Commission in application of this Regulation.

(24) **In order to address future adaptation needs**, the Commission should be empowered to adopt delegated acts in accordance with Article 290 TFEU for the purpose of amending the Annexes to this Regulation. **It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level.**

(25) The measures necessary for the implementation of this Regulation should be adopted in accordance with Council Decision 1999/468/EC of 28 June 1999 laying down the procedures for the exercise of implementing powers conferred on the Commission⁽⁷⁾.

(26) This Regulation respects fundamental rights and observes the principles enshrined in the Charter of Fundamental Rights of the European Union, in particular Article 8 thereof, which states that everyone has the right to the protection of personal data concerning him or her.

HAVE ADOPTED THIS REGULATION:

Article 1

Subject-matter

This Regulation establishes the procedures and conditions required for a citizens' initiative as provided for in Article 11 TEU and Article 24 TFEU.

Article 2

Definitions

For the purpose of this Regulation the following definitions shall apply:

- (1) 'Citizens' initiative' means an initiative submitted to the Commission in accordance with this Regulation, inviting the Commission, within the framework of its powers, to submit any appropriate proposal on matters where citizens consider that a legal act of the Union is required for the purpose of implementing the Treaties,

which has received the support of at least one million eligible signatories coming from at least one **quarter** of all Member States;

- (2) 'Signatories' means citizens of the Union who have supported a given citizens' initiative by completing a statement of support for that initiative;
- (3) '**Organisers**' means natural **persons forming a citizens' committee** responsible for the preparation of a citizens' initiative and its submission to the Commission.

Article 3

Requirements for **organisers** and for signatories

1. **The organisers** shall be **citizens** of the Union and be of the age to be entitled to vote in European Parliament elections.

2. **The organisers shall form a citizens' committee of at least seven persons who are residents of at least seven different Member States.**

The organisers shall designate one representative and one substitute ('the contact persons'), who shall perform a liaison function between the citizens' committee and the institutions of the European Union throughout the procedure and who shall be mandated to speak and act on behalf of the citizens' committee.

If the organisers are Members of the European Parliament, they shall not be counted for the purposes of reaching the minimum number required to form a citizens' committee.

For the purpose of registering a proposed citizens' initiative in accordance with Article 4, only the information concerning the seven members of the citizens' committee needed to comply with the abovementioned requirements shall be considered by the Commission.

3. **The Commission may request the organisers to provide appropriate proof that the above requirements are fulfilled.**

4. In order to be eligible to support a proposed citizens' initiative, signatories shall be citizens of the Union and shall be of the age to be entitled to vote in European Parliament elections.

Article 4

Registration of a proposed citizens' initiative

1. Prior to initiating the collection of statements of support from signatories for a proposed citizens' initiative, the **organisers** shall be required to register it with the Commission, providing the information set out in Annex II, in particular on the subject-matter and objectives **■** of **■** the proposed citizens' initiative.

That information shall be provided in one of the official languages of the Union, in an online register made available for that purpose by the Commission ('the register').

The organisers shall provide, for the register and where appropriate on their website, regularly updated information on the sources of support and funding for the citizens' initiative.

After the registration is confirmed in accordance with paragraph 2, the organisers may provide the proposed citizens' initiative in other official languages of the Union for inclusion in the register. The translation of the proposed citizens' initiative into other official languages of the Union shall be the responsibility of the organisers.

The Commission shall establish a point of contact which provides information and assistance.

2. **Within two months from the receipt of the information set out in Annex II, the Commission shall register a proposed citizens' initiative under a unique registration number and send a confirmation to the organisers, provided that the following conditions are fulfilled:**

- (a) **the citizens' committee has been formed and the contact persons have been designated in accordance with Article 3(2);**
- (b) **the proposed citizens' initiative does not manifestly fall outside the framework of the Commission's powers to submit a proposal for a legal act of the Union for the purpose of implementing the Treaties;**
- (c) **the proposed citizens' initiative is not manifestly abusive, frivolous or vexatious;**
- (d) **the proposed citizens' initiative is not manifestly contrary to the values of the Union as set out in Article 2 TEU.**

3. The Commission shall refuse the registration if the conditions laid down in paragraph 2 are not met.

Where it refuses to register a proposed citizens' initiative, the Commission shall inform the organisers of the reasons for such refusal and of all possible judicial and extrajudicial remedies available to them.

4. A proposed citizens' initiative that is registered shall be made public in the register. Without prejudice to their rights under Regulation (EC) No 45/2001, data subjects shall be entitled to request the removal of their personal data from the online register after the expiry of a period of two years from the date of registration of a proposed citizens' initiative.

5. At any time before the submission of statements of support in accordance with Article 8, the organisers may withdraw a registered citizens' initiative. If a proposed initiative is withdrawn, an indication to that effect shall be entered in the register.

Article 5

Procedures and conditions for the collection of statements of support

1. The **organisers** shall be responsible for the collection of the necessary statements of support from signatories for a proposed citizens' initiative which has been registered in accordance with Article 4.

Only statements of support forms which comply with the **models** set out in Annex III **and are in one of the language versions included in the register for that proposed citizens' initiative** may be used for this purpose. The **organisers** shall complete the forms as indicated in Annex III prior to initiating the collection of statements of support from signatories. The information given in the forms shall correspond to the information contained in the register.

2. The **organisers** may collect statements of support in paper form or electronically. Where statements of support are collected electronically, Article 6 shall apply.

For the purpose of this Regulation, statements of support, which are electronically signed using an advanced electronic signature, within the meaning of Directive 1999/93/EC of the European Parliament and of the Council of 13 December 1999 on a Community framework for electronic signatures ⁽⁸⁾, shall be treated in the same way as statements of support in paper form.

3. Signatories shall be required to complete statement of support forms made available by the organisers. **They shall indicate only the personal data that are required for the purposes of verification by the Member States, as set out in Annex III.**

Signatories may only support a given proposed citizens' initiative once.

4. Member States shall forward to the Commission any changes to the information set out in Annex III. Taking into account that information, the Commission may adopt, by means of delegated acts, in accordance with Article 17 and subject to the conditions of Articles 18 and 19, amendments to Annex III.

5. All statements of support shall be collected after the date of registration of the proposed citizens' initiative and within a period not exceeding 12 months.

At the end of that period, the register shall indicate that the period has expired and, where appropriate, that the required number of statements of support was not collected.

Article 6

Online collection systems

1. Where statements of support are collected electronically, the data obtained through the online collection system shall be stored in the territory of a Member State.

The online collection system shall be certified in accordance with paragraph 3 in the Member State in which the data collected through the online collection system will be stored. The organisers may use one online collection system for the purpose of collecting statements of support in several or all Member States.

The **models** for the statement of support forms may be adapted for the purpose of the electronic collection.

2. **The organisers** shall ensure that the online collection system used for **the collection of statements of support from signatories** complies with the provisions of paragraph 4.

Prior to initiating the collection of statements of support from signatories, the organisers shall request the competent authority of the **relevant** Member State to certify that the online collection system **used for that purpose** complies with those provisions.

The organisers may only start collecting statements of support through the online collection system once it has obtained the certificate referred to in paragraph 3. The organisers shall make a copy of that certificate publicly available on the website used for the online collection system.

By ...⁽⁹⁾, the Commission shall set up and thereafter maintain open-source software incorporating the relevant technical and security features necessary for compliance with the provisions of this Regulation regarding the online collection systems. The software shall be made available free of charge.

3. Where the online collection system complies with the provisions referred to in paragraph 4, the relevant competent authority shall within one month issue a certificate to that effect in accordance with the model set out in Annex IV.

Member States shall recognise the certificates issued by the competent authorities of other Member States.

4. Online collection systems shall have adequate security and technical features in place in order to ensure that:

- (a) only natural persons may submit a statement of support form online;
- (b) the data provided online are securely **collected and** stored, in order to ensure, inter alia, that they may not be modified or used for any purpose other than their indicated support of the given citizens' initiative and to protect personal data against accidental or unlawful destruction or accidental loss, alteration or unauthorised disclosure or access;
- (c) the system can generate statements of support in a form complying with the **models** set out in Annex III, in order to allow for the control by the Member States, in accordance with Article 8(2).

5. By ...⁽¹⁰⁾, the Commission shall adopt technical specifications for the implementation of paragraph 4, in accordance with the regulatory procedure referred to in Article 20(2).

Article 7

Minimum number of signatories per Member State

1. The signatories of a citizens' initiative shall come from at least one **quarter** of Member States.

2. In **at least one quarter** of Member States, signatories shall comprise at least the minimum number of citizens set out in Annex I **at the time of registration of the proposed citizens' initiative. Those minimum numbers shall correspond to the number of the Members of the European Parliament elected in each Member State, multiplied by 750**.

3. The Commission shall adopt, by means of delegated acts, in accordance with Article 17 and subject to the conditions of Articles 18 and 19, appropriate adjustments to Annex I in order to reflect any modification in the composition of the European Parliament.

4. Signatories shall be considered as coming from the Member State which **is responsible for the verification of their** statement of support **in accordance with the second subparagraph of Article 8(1)**.

Article 8

Verification and certification of statements of support by the Member States

1. After collecting the necessary statements of support from signatories in accordance with Articles 5 and 7, the **organisers** shall submit the statements of support, in paper or in electronic form, to the relevant competent authorities provided for in Article 15 for verification and certification. For that purpose the **organisers** shall use the form set out in Annex VI **and shall separate those statements of support collected in paper format, those which were electronically signed using an advanced electronic signature and those collected through an online collection system**.

The **organisers** shall submit statements of support to the **relevant** Member State **as follows**:

- (a) to the Member State of residence or of nationality of the signatory, as specified in point 1 of Annex III, Part C, or**

(b) to the Member State that issued the personal identification number or the personal identification document provided in the statement of support, as specified point 2 of Annex III, Part C.

2. The competent authorities shall, within a period not exceeding three months **from receipt of the request**, verify the statements of support provided on the basis of appropriate checks, **in accordance with national law and practice, as appropriate. On that basis they shall** deliver to the **organisers** a certificate in accordance with the model set out in Annex VI, certifying the number of valid statements of support for that Member State.

For the purpose of the verification of statements of support, the authentication of signatures shall not be required.

3. The certificate provided for in paragraph 2 shall be issued free of charge.

Article 9

Submission of a citizens' initiative to the Commission

After obtaining the certificates provided for in Article 8(2), and provided that all relevant procedures and conditions set out in this Regulation have been complied with, the organisers may submit the citizens' initiative to the Commission, **accompanied by information regarding any support and funding received for that initiative. That information shall be published in the register .**

The amount of support and funding received from any source in excess of which information is to be provided shall be identical to what is set out in Regulation (EC) No 2004/2003 of the European Parliament and of the Council of 4 November 2003 on the regulations governing political parties at European level and the rules regarding their funding ⁽¹¹⁾ .

For the purpose of this Article, the **organisers** shall make use of the form set out in Annex VII and shall submit the completed form together with copies, in paper or electronic form, of the certificates referred to in the first paragraph above.

Article 10

Procedure for the examination of a citizens' initiative by the Commission

1. Where the Commission receives a citizens' initiative in accordance with Article 9 it shall:

(a) publish the citizens' initiative without delay on its website;

(b) receive the organisers at an appropriate level to allow them to explain in detail the matters raised by the citizens' initiative;

(c) within **three months** , set out in a communication its **legal and political** conclusions on the citizens' initiative, the action it intends to take, if any, and its reasons for **taking or not taking that action** .

2. The communication referred to in point (c) of paragraph 1 shall be notified to the **organisers** as well as to the European Parliament and the Council and shall be made public.

Article 11

Public hearing

Where the conditions of points (a) and (b) of Article 10 are fulfilled, and within the deadline laid down in point (c) of Article 10, the organisers shall be given the opportunity to present the citizens' initiative at a public hearing. The Commission and the European Parliament shall ensure that this hearing is organised at the European Parliament, if appropriate together with such other institutions and bodies of the Union as may wish to participate, and that the Commission is represented at an appropriate level.

Article 12

Protection of personal data

1. In processing personal data pursuant to this Regulation, the **organisers** of a citizens' initiative and the competent authorities of the Member State shall comply with Directive 95/46/EC and the national provisions adopted pursuant thereto.

2. For the purposes of their respective processing of personal data, the **organisers** of a citizens' initiative and the competent authorities designated in accordance with Article 15(2) shall be considered as data controllers in

accordance with point (d) of Article 2 of Directive 95/46/EC.

3. The organisers shall ensure that personal data collected for a given citizen's initiative are not used for any purpose other than their indicated support for that initiative, and shall destroy all statements of support received for that initiative and any copies thereof at the latest one month after submitting that initiative to the Commission in accordance with Article 9 or 18 months after the date of registration of the proposed citizens' initiative, whichever is the earlier.

4. The competent authority shall use the personal data it receives for a given citizens' initiative only for the purpose of verifying the statements of support in accordance with Article 8(2) and shall destroy all statements of support and copies thereof at the latest one month after issuing the certificate referred to in that Article .

5. Statements of support for a given citizens' initiative and copies thereof may be retained beyond the time-limits laid down in paragraphs 3 and 4 if necessary for the purpose of legal or administrative proceedings relating to a proposed citizen's initiative. The organisers and the competent authority shall destroy all statements of support and copies thereof at the latest one week after the date of conclusion of the said proceedings by a final decision.

6. The organisers shall implement appropriate technical and organisational measures to protect personal data against accidental or unlawful destruction or accidental loss, alteration, unauthorised disclosure or access, in particular where the processing involves the transmission of data over a network, and against all other unlawful forms of processing.

Article 13

Liability

Organisers shall be liable **for any damage they cause in the organisation of a citizens' initiative in accordance with applicable national law** .

Article 14

Sanctions

1 Member States shall ensure that organisers are subject to appropriate sanctions for infringements of this Regulation and in particular for:

- (a) false declarations made by organisers;**
- (b) the fraudulent use of data.**

2. Those sanctions shall be effective, proportionate and dissuasive.

Article 15

Competent authorities within the Member States

1. For the purpose of the implementation of Article 6(3), Member States shall designate competent authorities responsible for issuing the certificate provided for therein.
2. For the purpose of the implementation of Article 8(2), each Member State shall designate one competent authority responsible for coordinating the process of verification of statements of support and for delivering the certificates provided for therein.
3. Not later than ... ⁽¹²⁾ , Member States shall forward the names and addresses of the competent authorities to the Commission.
4. The Commission shall make the list of competent authorities publicly available.

Article 16

Amendment of the Annexes

The Commission may adopt, by means of delegated acts in accordance with Articles 17, and subject to the conditions of Articles 18 and 19, amendments to the Annexes of this Regulation **within the scope of the relevant provisions of this Regulation** .

Article 17

Exercise of the delegation

1. The powers to adopt the delegated acts referred to in Article 16 shall be conferred on the Commission for an indeterminate period of time.
2. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.
3. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in Articles 18 and 19.

Article 18

Revocation of the delegation

1. The delegation of power referred to in Article 16 may be revoked at any time by the European Parliament or by the Council.
2. The institution which has commenced an internal procedure for deciding whether to revoke the delegation of power shall endeavour to inform the other institution and the Commission within a reasonable time before the final decision is taken, indicating the delegated powers which could be subject to revocation and possible reasons for a revocation.
3. The decision of revocation shall put an end to the delegation of the powers specified in that decision. It shall take effect immediately or at a later date specified therein. It shall not affect the validity of the delegated acts already in force. It shall be published in the *Official Journal of the European Union*.

Article 19

Objections to delegated acts

1. The European Parliament or the Council may object to the delegated act within a period of two months from the date of notification. At the initiative of the European Parliament or the Council this period shall be extended by **two months**.
2. If, on expiry of the period referred to in paragraph 1, neither the European Parliament nor the Council has objected to the delegated act it shall be published in the *Official Journal of the European Union* and shall enter into force at the date stated therein.

The delegated act may be published in the *Official Journal of the European Union* and enter into force before the expiry of that period if the European Parliament and the Council have both informed the Commission of their intention not to raise objections.

3. If either the European Parliament or the Council objects to a delegated act within the period referred to in paragraph 1, it shall not enter into force. The institution which objects shall state the reasons for objecting to the delegated act.

Article 20

Committee

1. For the purpose of the implementation of Article 6(5), the Commission shall be assisted by a committee.
2. Where reference is made to this paragraph, Articles 5 and 7 of Decision 1999/468/EC shall apply, having regard to the provisions of Article 8 thereof.

The period laid down in Article 5(6) of Decision 1999/468/EC shall be set at three months.

Article 21

Notification of national measures

Each Member State shall notify to the Commission the specific provisions it adopts in order to implement this Regulation.

The Commission shall inform the other Member States thereof.

Article 22

Review

By ...⁽¹³⁾, **and every three years thereafter**, the Commission shall present a report to the European Parliament and the Council on the implementation of this Regulation.

Article 23

Entry into force and application

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

It shall apply from ... (14) *.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at

For the European Parliament For the Council

The President The President

(1) Opinion of 14 July 2010 (not yet published in the Official Journal).

(2) OJ C 267, 1.10.2010, p. 57.

(3) OJ C 323, 30.11.2010, p. 1.

(4) Position of the European Parliament of 15 December 2010

(5) OJ L 281, 23.11.1995, p. 31.

(6) OJ L 8, 12.1.2001, p. 1.

(7) OJ L 184, 17.7.1999, p. 23.

(8) **OJ L 13, 19.1.2000, p. 12.**

(9) * OJ: please insert date (***nine months from the entry into force of this Regulation***).

(10) * OJ: please insert date (***nine months*** from the entry into force of this Regulation).

(11) **OJ L 297, 15.11.2003, p. 1.**

(12) * OJ: please insert date (***eleven months*** following the date of entry into force of this Regulation).

(13) * OJ: please insert date (***three years*** after the entry into force of this Regulation).

(14) ** ***Twelve months after the entry into force.***

ANNEX I



Minimum number of signatories per Member State

Austria	12750
Belgium	16500
Bulgaria	12750
Cyprus	4500
Czech Republic	16500
Denmark	9750
Estonia	4500
Finland	9750
France	54000

Germany	74250
Greece	16500
Hungary	16500
Ireland	9000
Italy	54000
Latvia	6000
Lithuania	9000
Luxembourg	4500
Malta	3750
Netherlands	18750
Poland	37500
Portugal	16500
Romania	24750
Slovakia	9750
Slovenia	5250
Spain	37500
Sweden	13500
United Kingdom	54000

Required information for registering a proposed citizens' initiative

The following information shall be provided in order to register a proposed citizens' initiative on the Commission's register:

1. The title of proposed citizens' initiative in no more than 100 characters;
2. The subject-matter, in no more than 200 characters;
3. The description of the objectives of the proposal on which the Commission is invited to act, in no more than 500 characters;
4. **The Treaty provisions considered relevant by the organisers for the proposed action** ;
5. The full name, postal address, **nationality** and **date of birth of the seven members of the citizens' committee, indicating specifically the representative and the substitute as well as their e-mail addresses** ⁽¹⁾ ;
6. All sources of funding and support for the proposed initiative at the time of registration **1** .

Organisers may provide more detailed information on the subject, objectives and background to the proposed citizens' initiative in an annex. They may also, if they wish, submit a draft legislative text.

(1) Privacy statement: In accordance with Article 11 of Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data, data subjects are informed that these personal data are compiled by the Commission for the purpose of the procedure of the proposed citizens' initiative. Only the full name of organisers, the e-mail address of the contact persons and information relating to the sources of funding and support will be made available to the public on the Commission's online register. Data subjects are entitled to object to the publication of their personal data on compelling legitimate grounds relating to their particular situation, and to request the rectification of that data anytime and its removal from the online register after the expiry of two years from the date of registration of the proposed citizens' initiative.

▶ ANNEX III



STATEMENT OF SUPPORT FORM - Part A

(for Member States which do not require the provision of a personal identification number / personal identification document number)

All fields on this form are mandatory and must be completed.

TO BE PRE-COMPLETED BY THE ORGANISERS:

1. All signatories on this form are Please mark only one Member State per list.

<i>permanent residents in:</i>	<i>IE</i>	<i>NL</i>	<i>UK</i>
<i>permanent residents in or citizens of:</i>	<i>SK</i>	<i>EE</i>	<i>FI</i>
<i>permanent residents in or citizens of (citizens living abroad only if they have informed their national authorities about their place of residence):</i>	<i>BE</i>	<i>DE</i>	<i>DK</i>

2. Commission registration number:

3. Date of registration:

4. Web address of this proposed citizens' initiative on the Commission register:

5. Title of this proposed citizens' initiative:

6. **Subject-matter:**

7. **Main objectives:**

8. **Name of organisers:**

9. **Name and e-mail address of contact persons:**

10. **Website of this proposed citizens' initiative (if any):**

TO BE COMPLETED BY THE SIGNATORIES: "

I hereby certify that the information that I have provided in this form is correct and that I have only supported this proposed citizens' initiative once.

"

Full first names	Family names ⁽¹⁾	Permanent residence (street, number, postal code, city, county) ⁽²⁾	Date AND place ⁽³⁾ of birth	Nationality	Date AND signature ⁽⁴⁾

Privacy statement: In accordance with Article 10 of Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data, the personal data provided on this form will only be made available to the competent authorities for the purpose of verification and certification of the number of valid statements of support received for this proposed citizens' initiative (see Article 8 of Regulation (EU) No .../2011 of the European Parliament and of the Council of ... on the citizens' initiative) and, if necessary, further processed for the purpose of administrative or legal proceedings relating to this proposed citizen's initiative (see Article 12 of Regulation (EU) No .../2011). The data may not be used for any other purpose. Data subjects are entitled to obtain access to their personal data. All statements of support will be destroyed at the latest within 18 months after the date of registration of the proposed citizens' initiative, or, in the case of administrative or legal proceedings, at the latest one week after the date of conclusion of the said proceedings.

STATEMENT OF SUPPORT FORM - Part B

(for Member States which require the provision of a personal identification number / personal identification document number)

All fields on this form are mandatory and must be completed.

TO BE PRE-COMPLETED BY THE ORGANISERS:

1. *All signatories on this form hold personal identification numbers / personal identification document numbers of: Please mark only one Member State per list,*

AT	BG	CY	CZ	FR	EL	HU	IT	LV	LT	LU	MT	PL	PT	RO	SI	ES	SE
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See Part C for personal identification numbers/ personal identification document numbers one of which must be provided.

2. **Commission registration number:**

3. **Date of registration:**

4. **Web address of this proposed citizens' initiative on the Commission register:**

5. **Title of this proposed citizens' initiative:**

6. **Subject-matter:**

7. **Main objectives:**

8. **Name of organisers:**

9. **Name and e-mail address of contact persons:**

10. **Website of this proposed citizens' initiative (if any):**

TO BE COMPLETED BY THE SIGNATORIES: "

I hereby certify that the information that I have provided in this form is correct and that I have only supported this proposed citizens' initiative once.

"

Full first names	Family names (5)	Permanent residence (street, number, postal code, city, county) (6)	Date (7) AND place (8) of birth	Nationality	PERSONAL identification NUMBER/identification DOCUMENT TYPE&NUMBER (9)	Date AND signature (10)

Privacy statement: *In accordance with Article 10 of Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data, the personal data provided on this form will only be made available to the competent authorities for the purpose of verification and certification of the number of valid statements of support received for this proposed citizens' initiative (see Article 8 of Regulation (EU) No .../2011 of the European Parliament and of the Council of ... on the citizens' initiative) and, if necessary, further processed for the purpose of administrative or legal proceedings relating to this proposed citizen's initiative (see Article 12 of Regulation (EU) No .../2011). The data may not be used for any other purpose. Data subjects are entitled to obtain access to their personal data. All statements of support will be destroyed at the latest within 18 months after the date of registration of the proposed citizens' initiative, or, in the case of administrative or legal proceedings, at the latest one week after the date of conclusion of the said proceedings.*

Part C

1. **List of Member States which do not require the provision of a personal identification number / personal identification document number (statement of support form - Part A):**

Member State	Signatories whose statement of support is to be submitted to the Member State concerned
Denmark	- residents in Denmark - Danish nationals residing outside the country if they have informed their national authorities of their place of residence
Ireland	- residents in Ireland
Netherlands	- residents in the Netherlands
Finland	- residents in Finland - Finnish nationals residing outside the country

United Kingdom	- residents in the United Kingdom
Slovakia	- residents in Slovakia - Slovak nationals residing outside the country
Germany	- residents in Germany - German nationals residing outside the country if they have informed their national authorities of their place of residence
Belgium	- residents in Belgium - Belgian nationals residing outside the country if they have informed their national authorities of their place of residence
Estonia	- residents in Estonia - Estonian nationals residing outside the country

2. List of Member States which require the provision of one of the personal identification numbers / personal identification document numbers, as specified below, in the statement of support form - Part B :

AUSTRIA

- Reisepass (passport)
- Personalausweis (identity card)

BULGARIA

- Единен граждански номер (personal number)

CYPRUS

- Δελτίο Ταυτότητας (identity card of national or resident)
- Διαβατήριο (passport)

CZECH REPUBLIC

- Obcanský průkaz (national identity card)
- Cestovní pas (passport)

FRANCE

- Passeport
- Carte nationale d'identité
- Titre de séjour
- Permis de conduire
- Autre :
- Carte d'identité de parlementaire avec photographie, délivrée par le président d'une assemblée parlementaire ;
- Carte d'identité d'élus local avec photographie, délivrée par le représentant de l'Etat;
- Carte du combattant de couleur chamois ou tricolore ;

- *Carte d'invalidité civile ou militaire avec photographie ;*
- *Carte d'identité de fonctionnaire de l'Etat avec photographie ;*
- *Carte d'identité ou carte de circulation avec photographie, délivrée par les autorités militaires ;*
- *Permis de chasser avec photographie, délivré par le représentant de l'Etat ;*
- *Livret ou carnet de circulation, délivré par le préfet en application de la loi n° 69-3 du 3 janvier 1969 ;*
- *Récépissé valant justification de l'identité, délivré en échange des pièces d'identité en cas de contrôle judiciaire, en application du neuvième alinéa (7°) de l'article 138 du code de procédure pénale ;*
- *Attestation de dépôt d'une demande de carte nationale d'identité ou de passeport, délivrée depuis moins de trois mois par une commune et comportant une photographie d'identité du demandeur authentifiée par un cachet de la commune*

GREECE

- *Δελτίο Αστυνομικής Ταυτότητας (identity card)*
- *Διαβατήριο (passport)*
- *Βεβαίωση Εγγραφής Πολιτών Ε.Ε./Εγγραφο πιστοποίησης μόνιμης διαμονής πολίτη Ε.Ε. (residence certificate/permanent residence certificate)*

HUNGARY

- *személyazonosító igazolvány (identity card)*
- *útlevel (passport)*
- *személyi azonosító szám (személyi szám) – (personal identification number)*

ITALY

- *Passaporto (passport), inclusa l'indicazione dell'autorità di rilascio (including issuing authority)*
- *Carta di identità (identity card), inclusa l'indicazione dell'autorità di rilascio (including issuing authority)*

LATVIA

- *Personas kods (personal identification number)*

LITHUANIA

- *Asmens kodas (personal number)*

LUXEMBOURG

- *Numéro d'identification national (numéro inscrit sur la carte d'identification de la Sécurité sociale)*

MALTA

- *Identity card*

POLAND

- *Numer ewidencyjny PESEL*

PORTUGAL

- *Bilhete de identidade (identity card)*
- *Passaporte (passport)*
- *Cartão de Cidadão (citizen's card)*

ROMANIA

- *carte de identitate (carte d'identité)*

- *pasaport (passeport)*
- *certificat de inregistrare (certificat d'enregistrement)*
- *cartea de rezidenta permanenta pentru cetatenii UE (carte de résidence permanente)*
- *Cod Numeric Personal (numéro personnel d'identification)*

SLOVENIA

- *Osebna izkaznica (identity card)*
- *Potni list (passport)*

SPAIN

- *Documento Nacional de Identidad (identity card)*
- *Pasaporte (passport)*

SWEDEN

- *Personnummer (personal identification number) in identity card*
- *Personnummer (personal identification number) in passport.*

- (1) For the Netherlands and Slovakia, please also mention the name at birth.
 (2) For Finland, please mention only the State of permanent residence.
 (3) For the United Kingdom and Finland, please mention only the date of birth.
 (4) Signature not mandatory when form is submitted electronically without electronic signature.
 (5) For Bulgaria and Greece, please also mention father's name; for Greece and Latvia, please also mention the name at birth.
 (6) For France, Spain, Italy, Austria, Poland and Romania, please mention the address.
 (7) For France, Greece, Italy, Latvia, Malta, Austria, Romania, Portugal, Slovenia and Sweden, please mention the date of birth.
 (8) For Italy, Latvia, Luxembourg, Austria, Slovenia and Sweden, please mention the place of birth.
 (9) For Italian identification documents, please also mention the issuing authority.
 (10) Signature not mandatory when form is submitted electronically without electronic signature.

ANNEX IV



Certificate confirming the conformity of an online collection system with Regulation (EU) No .../2011 of the European Parliament and of the Council of ... on the citizens' initiative⁽¹⁾

[...] (name of competent authority) of [...] (name of Member State), hereby certifies that the online collection system [...] (website address) used for the electronic collection of statements of support for this citizens' initiative complies with the relevant provisions of Regulation (EU) No .../2011⁽²⁾ *.

Date, signature and official stamp of the competent authority:

(1) * OJ: please insert number and date of this Regulation.

(2) ** OJ: please insert number of this Regulation.

ANNEX V



Form for the submission of statements of support to the Member States' competent authorities

1. Full name, postal address and e-mail address of the **contact persons** :
2. Title of citizens' initiative :
3. Commission registration number :
4. Date of registration :

5. Number of signatories coming from [name of Member State] :

6. Annexes :

(Include all statements of support from signatories **to be verified** by the **relevant** Member State.

If applicable, include the relevant certificate(s) certifying the conformity of the online collection system with Regulation (EU) No .../2011 of the European Parliament and of the Council of ... on the citizens' initiative⁽¹⁾)

7. Date and signature of the **contact persons** :

⁽¹⁾ * OJ: please insert number and date of this Regulation.

ANNEX VI



Certificate confirming the number of valid statements of support collected for (name of Member State)

.... (name of competent authority) of (name of Member State), having made the necessary verifications required by **Article 8** of Regulation (EU) No .../2011 of the European Parliament and of the Council of ... on the citizens' initiative⁽¹⁾, hereby certifies that ... statements of support for citizens' initiative having the registration number are valid in accordance with the provisions of that Regulation .

Date, signature and official stamp of the competent authority:

⁽¹⁾ * OJ: insert number and date of this Regulation.

ANNEX VII



Form for the submission of a citizens' initiative to the Commission

1. Title of citizens' initiative :

2. Commission registration number :

3. Date of registration :

4. Number of eligible statements of support received: (must be **at least** one million)

5. Number of signatories certified by Member States :

	BE	BG	CZ	DK	DE	EE	IE	EL	ES	FR	IT	CY	LV	LT	LU
Number of signatories															
	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK	TOTAL		
Number of signatories															

6. Full name, postal address and e-mail address of the **contact persons** ⁽¹⁾ .

7. Indicate all sources of funding and support received for the initiative, including the amount of financial support at the time of submission 1 :

8. **We** hereby declare that the information provided in this form is correct.

Date and signature of the **contact persons** :

9. Annexes **I** :

Include all certificates

I

(1) *Privacy statement: In accordance with Article 11 of Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data, data subjects are informed that these personal data are compiled by the Commission for the purpose of the procedure of the proposed citizens' initiative. Only the full name of organisers, the e-mail address of the contact persons and information relating to the sources of funding and support will be made available to the public on the Commission's online register. Data subjects are entitled to object to the publication of their personal data on compelling legitimate grounds relating to their particular situation, and to request the rectification of that data anytime and its removal from the online register after the expiry of two years from the date of registration of the proposed citizens' initiative.*

▶ ANNEX



Draft Statements

Draft Commission Statements

–I–

The Commission will provide accurate information on the citizens' initiative. In particular, it will draft and keep up-to-date a comprehensive and user-friendly guide on the citizens' initiative, in every official language of the Union, which will be accessible on the Commission's website dedicated to the citizens' initiative. Moreover, during the process of registering and processing proposals for citizens' initiatives, the Commission will provide support and guidance to the organisers, where needed. In addition, the Commission will, upon request, inform the organisers of current or intended legislative proposals on matters raised by the initiative.

–II–

After the registration of a proposed initiative in one official language, the organisers can request the Commission, at any time during the collection of statements of support, to include in the register translations of the proposed initiative in any other official languages. The translations will be the responsibility of the organisers; before accepting the inclusion of new language versions in the register, the Commission will check that there are no manifest and significant inconsistencies between the original text and the new linguistic versions of the title, the subject-matter and the objectives.

Draft Statement by the Belgian Presidency of the Council

The Presidency will endeavour to ensure that the measures needed for the application of the present regulation are in place as soon as possible and at the latest one year after its entry into force as foreseen in the regulation

Last updated: 16 December 2010

Legal notice